INTRODUCTION

Health services and especially hospitals, are amongst the employers with the largest number of employees in the country. Those employed in the service have the right to as high a standard of occupational health as found in industry at its best. Health services in hospitals should use techniques of preventive medicine and job safety. Hospitals have a moral and legal obligation to:

- provide a safe and healthful working environment for employees;
- protect employees from special risks and hazards associated with their occupations, such as contagious diseases;
- protect patients from risks associated with unhealthy employees.

Experience in other employee groups has shown that an occupational health service results in healthier, more effective employees and reduces absenteeism due to sickness and other causes. It also reduces labour turnover and Workers' compensation and other insurance claims.

It is essential to establish a separate, independent facility and provide special personnel for a hospital occupational health service. The fact that hospitals are engaged in the care of the sick as their primary function does not alter the organisational plan necessary for an effective occupational health programme.

Health service employees, whether medical, para-medical, nursing, students or administrative, should be given the same facility by the occupational physician-nurse team wherever possible.

THE NEED FOR AN OCCUPATIONAL HEALTH SERVICE

A survey was undertaken by the author at two provincial hospitals with 956 and 985 employees respectively.

The hospital environment, health hazards and occupational health requirements were studied including:

- an examination of tasks undertaken by staff, the stresses and strains and the physical and mental requirements for such tasks;
- an assessment of health risks, dangerous substances used and methods of control;
- a study of environmental hygiene in all places of employment.

Requirements in relation to health examinations, health interviews, screening tests, education and the occupational health nurse's role in these were noted.

It was found that the occupational health programme, incorporating an adequate record system, would have to be planned to meet the needs of all employees. The standards of prophylactic measures would have to be ascertained and policy determined. It was necessary to investigate accidents and their causes from previous hospital records to obtain a basis on which to form new safety and accident policies. Sickness absence amongst all employees was examined to identify causes and trends with a view to being able to cost sickness absence.

There was a definite need to establish meaningful methods of recording and compiling statistics pertaining to the health of hospital employees. Cross-infection within the hospital was examined to determine whether its prevention could be undertaken by the occupational health nurse or whether it required a separate appointment.

Selective placement of employees after adequate screening of their potential and health was found to be necessary. Counselling on various aspects affecting employees following employment was also needed.

Records and statistics pertaining to the health of employees were only obtainable from various offices and departments. An occupational health department would centralise these records and statistics, enabling meaningful measures to promote the health of workers and improved environmental and working conditions.

It was found that no records were kept on the effect of environmental working conditions on the health of the
worker. No one was charged with the responsibility of initiating environmental investigations. Lighting and ventilation is regulated by the Provincial Planning and Works departments but is considered adequate and acceptable once the building is completed. Air, temperature, humidity or noise were not monitored. This is important as, for example, a noisy stair-well can annoy personnel in offices nearby. Food catering departments have to comply with provincial standards but did not have scheduled maintenance programmes for equipment. Standards could thus be lowered during the period of repair if equipment broke down.

Continued environmental surveys are needed in new buildings as well as old and this could be the responsibility of the occupational health nurse.

There were no safety officers, as those in industry, appointed in hospitals. The responsibility for safety rested with the Medical Superintendent and other senior personnel. Treatment after an accident was given initially in the casualty departments and the relevant workmen's compensation reports completed if it was a serious injury. Investigations of accidents were more for fact finding only and not as regulated, with a view to preventing a repeat accident, as they are in industry.

Fire precautions were regulated by the local municipal fire departments and checked six-monthly. There were no specific internal fire-fighting teams.

Wards appeared to be designed for patient comfort, but in many instances, what was suitable for the patient was an adverse environment for the staff. Staff rest rooms, toilets, shower facilities and their general layout were inadequate in most instances.

In industry each job is investigated and broken down to enable the personnel department to formulate job descriptions for all categories of workers. This enables the employer to ascertain the physical nature of a specific job. Because of the lack of job descriptions, hospital staff are employed in conditions to which some are not medically suited. Without an occupational health department and because there are so many different medical opinions in a hospital, it is difficult to avoid confusion and uncertainty concerning fitness for the job. A major difference between hospitals and industry is that there is no personnel department, resulting in a lack of policy concerning standards of employment as regards health matters.

Medical or preplacement examinations

Initial examinations for White employees in the hospitals were done by private practitioners who, because of the nature of their busy practice, do not really relate the examinations to the type of work the employee has applied for in the hospital.

Black employees, who were mostly domestic workers, were either examined at the Labour Department or at the hospital by the medical officer on duty at the time.

Most nursing staff were examined during their first month, either in the sick bay at the one hospital or in the casualty department at the other. Chest X-rays were taken, vision and hearing checked, and tests done for blood grouping, haemoglobin and venereal disease. Immunisations, for example BCG, were checked and updated.

There were no actual programmes for reassessment of the health of all categories of workers. As mentioned above, records were kept at different places for the various employees which made it difficult to compile statistics or do surveys.

**TABLE 1: ABSENTEEISM OF NURSING STAFF OVER A SIX MONTH PERIOD**

<table>
<thead>
<tr>
<th>Category</th>
<th>Total Days Lost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total Nursing Staff = 300</td>
<td>1,099</td>
</tr>
<tr>
<td>Trained staff</td>
<td>257 days</td>
</tr>
<tr>
<td>Student midwives</td>
<td>19 days</td>
</tr>
<tr>
<td>Student nurses</td>
<td>321 days</td>
</tr>
<tr>
<td>Enrolled pupil nurses</td>
<td>166 days</td>
</tr>
<tr>
<td>Nursing assistants</td>
<td>336 days</td>
</tr>
<tr>
<td>Total</td>
<td>265</td>
</tr>
<tr>
<td>Monthly Average:</td>
<td>44 nursing staff lost 183 days</td>
</tr>
</tbody>
</table>

Sickness absence

Sickness absence was difficult to assess due to fragmentation of records. There were insufficient details to do epidemiological studies and no research studies had been done on occupational disease and injury of hospital employees.

Statistics obtained by the author for nursing staff absenteeism only are shown in Table 1.

The percentage of manpower lost due to sickness was 14.6% which is comparatively higher than figures in industry which average at 11% over a broad spectrum.

Severity rates of illness, such as the incidence of absenteeism often for short periods or absenteeism over long periods for severe illness could be determined from adequate centralised records. Repeated illnesses could provide valuable information for the prevention of sick absenteeism and promotion of the health of the workers.

**Health education**

Other than at the initial induction programme there was little or no specific health education given to the employees. It was felt that being hospital employees they should know all. This was particularly true for the actual nursing staff. However, following discussions with all categories of workers it was found that there was a need for health education, as in industry, in all fields for example in family planning, venereal disease, cross-infection, dangers of smoking and alcohol and drug abuse. Another important topic for education was accident prevention — particularly the prevention of back injuries, wounds and burns, chemical injury and physical strains and sprains, these being the most common types of injuries encountered by hospital employees.

Counselling

Counselling is another major area which, until recent years, has been overlooked in the hospital environment. At present students are generally well catered for, but what of the remainder of the staff who experience a fair share of problems and stresses?

**INITIAL REACTIONS TO THE PROPOSED OCCUPATIONAL HEALTH PROGRAMME**

During the survey undertaken by the author all representative groups of hospital employees were interviewed to assess their particular needs and to put to them a tentative plan for an occupational health programme. These groups included medical and nursing groups both in administration and the ward sit-
uation, all student groups, allied par-
medical employees such as radiogra-
phers and physiotherapists, and those
engaged in cleaning, maintenance and
laundry.

It was apparent that the hospital per-
sonnel’s view of staff care was orien-
tated towards treatment and the con-
cept of prevention had low priority.
There were many medical opinions.
There was an initial fear about confi-
dentiality and a possible overlap with
general practitioner services. The major
positive response came from the non-
medical staff, such as laundry, X-ray,
domestic and maintenance staff.

The impartiality of counselling was
questioned. It was obvious from the re-
marks of medical and nursing staff that
they were not fully aware of the quality
of the proposed occupational health ser-
vice. A criticism was that hospitals were
not factories and therefore do not have
major hazards. From the aforesaid it
should however be clear that hospitals
do have their own hazards and environ-
ment which have to be understood.

Some interviewees were worried
about where the department would be,
who would give the service, how it
would be done and the costs involved.
The fact that the programme would be
independent and confidential appealed
to many, as well as the idea that there
would be specific personal interest,
follow-up and liason, and not compe-
tition with, private practitioners.

Various employees expressed the fol-
lowing needs:

— a specific place to report when sick
or injured which is away from the
actual hospital patients;
— confidentiality regarding all aspects
of their attendance;
— independent personnel to examine,
treat and counsel them when neces-
sary;
— health promotion;
— safety training;
— personal interest and follow-up by
the occupational health team;
— encouragement of recreation with
the aim of physical fitness;
— a private, adequately staffed sick
bay if warded for more than 12
hours (this would not be in the realm
of an occupational health pro-
gramme as it enters the curative
field but it was important and is
noted for this reason);
— a chiropody service;
— counselling on matters such as
cooping with death.

THE REQUIREMENTS FOR AN
OCCUPATIONAL HEALTH SER-
VICE FOR HOSPITAL EMP-
PLOYEES

The administrative requirements for an
occupational health service for hospital
employees are the following:
An executive committee consisting of
members of the Hospital Management
Committee and co-opted members.
An advisory committee — consisting of
medical persons from outside the hospi-
tal such as from universities or the
National Research Institute for Occupa-
tional Diseases.
Staff of the occupational health unit —
staff should include a registered nurse
with a Diploma in Community Health
Nursing and an occupational health cer-
ificate, an occupational health physi-
cian and a personal clerk/secretary.

Premises — Suitable, central premises
should contain offices for the doctor
and the sister, examination and treat-
ment rooms, a rest room and toilet faci-
lities as well as a reception area.

Documentation. Standardised cards
must be designed for pre-employment
and routine medical examinations, sick-
ness absence, accidents and injuries,
records of examinations and routine in-
vestigations. A daily record sheet must
be available to indicate surgery atten-
dances for occupational and non-occu-
pational treatments. Environmental
survey records are also required.
Rules of procedure — A policy to es-
ablish the relationship between the oc-
cupational health service and medical,
nursing, and non-medical staff must be
determined in which procedures for
dealing with sickness and injuries as
well as for communication between per-
sons and departments in the hospital are
drawn.

The following are important aspects
regarding the relationship of the occu-
pational health department with other
departments in the hospital:

— the occupational health department
should be completely independent
to eliminate any suspicion of a lack
of confidentiality;
— the department is responsible to
the hospital management committee
and matters affecting policy are dis-
cussed and approved by the medical
superintendent, the matron and the
administration manager;
— the occupational health medical of-
fer and nurse must have access to all
departments and should deal with
the heads of these departments;
— all hospital employees must have
access to the occupational health de-
partment.

Liaison with other bodies
General Practitioners. The occupational
health service helps the hospital em-
ployees to use the services of the gen-
eral practitioners correctly.

The general practitioners must be as-
serted that the department is not en-
croaching on their field of work.

Committees within and outside the hos-
pital. The occupational health nurse
should be a member of the safety, cross-
fection control, and welfare commit-
tees in the hospital and should attend
local group meetings on safety and occu-
pational health to obtain a broader
perspective of her work. She should
maintain contact with the local fire de-
partment, public health and labour de-
partments.

FUNCTIONS OF A HOSPITAL
OCCUPATIONAL HEALTH
SERVICE

Medical examinations

Because of high staff-turnover it is not
practical for the physician to examine
every employee. Such a medical examina-
tion is time-consuming and costly. The
most satisfactory method has been
found to be an initial check on all em-
ployees using a medical questionnaire,
together with an occupational health in-
terview, examination and screening by
the occupational health nurse. Screen-
ing includes chest X-ray and serologi-
test for haemoglobin and venereal
disease. The nurse then refers only per-
sons at special risk to the occupational
health medical officer.

Persons at risk are as follows: student
and pupil nurses; drivers; catering staff;
disabled persons; X-ray workers; junior
hospital medical staff and those re-
quired to have medical examinations by
any specific regulations.

Medical and nursing staff’s objections
to medical examinations are soon over-
come if there are specific directives.

The purpose of the medical examina-
tion/health interview is to establish:

— whether the employee is fit for job
under consideration;
— whether there are any conditions
which require treatment and there-
fore referral to his own general prac-
titioner;
— whether the employee is medically
at risk as how possible effect of
work on his health;
— whether, for health reasons, the em-
ployee should be kept under surveil-
lance by the occupational health de-
partment;
— whether restrictions have to be put on his employment because of a possible effect of his health on work. To establish the above it is necessary to have job descriptions to ascertain the exact nature of the specific job for which the employee is being considered.

Unlike industrial organisations, hospital staff work with colleagues who have knowledge of the significance of medical conditions. It is therefore of utmost importance that medical information be kept absolutely confidential. Heads of departments must accept the statement from the occupational health nurse that the employee is either fit or not fit to work, or requiring restrictions. This confidentiality will enhance the occupational health department’s reputation.

Immunisation procedures

The transmission of infectious disease is a major hazard in a hospital and adequate immunisation procedures are required. The occupational health nurse should be responsible for this.

Protection may be provided against tuberculosis, tetanus, poliomyelitis, rubella and in some instances typhoid and influenza. Immunisation is necessary for all categories of employees.

Health education

Health education should be done by the occupational health nurse at the induction course for new staff. The education should stress safety and illness prevention. Furthermore, health education for all employees must be given on a regular basis. (Students receive lectures as part of their training.) Health education by an occupational health nurse is an investment and is necessary if management is to avoid staff wastage from absence.

Counselling

Employees seek personal advice from many different people. As their confidence in the occupational health department increases counselling will become a major function of the occupational health nurse. With her specific training and experience she will be able to be of tremendous help in allaying stress and fears and reducing absence and staff turnover.

Daily treatment

Routine daily treatment of occupational and non-occupational conditions is undertaken by the occupational health department to reduce time lost from work.

Occupational conditions are those caused during and by the employee’s work such as contact dermatitis of the hands due to detergent used by a cleaner, or lumbar strain due to lifting a heavy patient without assistance.

Non-occupational conditions can be home injuries or normal illnesses such as urinary tract infections or migraine headaches.

The author found that emergency conditions were treated in casualty departments and that minor conditions were treated in the staff sick bay in the one hospital studied and in the outpatient department in the other. All employees were able to attend their private practitioners if they so wished. Domestics were referred to their respective non-white hospitals where treatment was free. An occupational health programme would provide uniformity to treatment of employees on duty.

Occupational health services usually operate for eight hours. Only 8% of hospital staff, mainly nurses, work at night. Therefore any condition arising during night-duty can be treated at the hospital accident or medical departments. Reports should be forwarded to the occupational health department for follow-up.

The occupational health department gives only first aid treatment for medical conditions and not for more than one shift. If necessary the employee is then referred to his private medical practitioner.

Procedures should be established for the management of accidents. They can be treated in the occupational health department or in the casualty department. All records should however be sent to the occupational health department.

Maintenance of staff health records

It is essential that all occupational health records be confidential. Records should be kept locked in the occupational health department and no information should be given to the employer without the consent of the employee.

Good records must be maintained and each employee requires a personal file.

Part of the management function of the department is to keep a daily record of attendance for occupational and non-occupational conditions. These records can be used for epidemiological studies. Table 2 indicates the type of studies which can be undertaken.

| TABLE 2: EXAMPLES OF STUDIES WHICH COULD BE DONE FROM DAILY ATTENDANCE RECORDS |
|---------------------------------|------------------|
| I. ATTENDANCES.                 |                  |
| Occupational causes.            |                  |
| Non-occupational causes.        |                  |
| Referrals to general practitioners. |            |
| Referrals from general practitioners. |          |
| Referrals to Consultants.       |                  |
| Immunisations.                  |                  |
| II. DAILY NON- OCCUPATIONAL ATTENDANCES. |            |
| Headache                        |                  |
| Colds                           |                  |
| Digestive complaints            |                  |
| Dysmenorrhoea                   |                  |
| Gynaecological                  |                  |
| Home injuries                   |                  |
| Chiroprody                      |                  |
| Physiotherapy                   |                  |
| Psychiatric                     |                  |
| Miscellaneous procedures        |                  |
| E.N.T.                          |                  |
| Ophthalmic                      |                  |
| Dental                          |                  |
| Skin                            |                  |
| Back conditions                 |                  |
| Feet                            |                  |
| Medical conditions              |                  |
| Dressings                       |                  |
| Counselling                     |                  |
| III. DAILY OCCUPATIONAL ATTENDANCES. |            |
| Pre-employment examinations     |                  |
| Special examinations            |                  |
| Occupational interviews         |                  |
| Accidents/Injuries              |                  |
| Dressings                       |                  |
| Dermatitis/allergies            |                  |
Study of sickness patterns

The occupational health nurse can furthermore do studies on sickness patterns using the above records. Information for such studies which was previously difficult to obtain will now be centralised in the occupational health department.

Sickness absence should be considered in terms of all absence. The data is required for two purposes:

— hospital management statistics;
— monitoring sickness absence of individuals, especially in respect of infections.

The first provides valuable information of the cost to the hospital of sickness absence and the second enables prompt control of cross-infection.

A satisfactory procedure should be determined for the collection of sickness absence data and the necessary records kept up to date.

Environmental monitoring

The responsibility for environmental monitoring should be defined in the occupational health service policy, thus ensuring the co-operation of departmental heads.

Regular surveys as well as spot checks should be done. Lighting, temperature, humidity and noise are factors to be monitored. This requires special equipment which should be in the safe keeping of the occupational health nurse.

Standards of environmental hygiene should be maintained by the regular surveys. Ergonomic and stress factors should also be studied and adequate records kept of these.

Cross-infection

If cross-infection is controlled by a sister appointed for this purpose there should be a good liaison between her and the occupational health nurse. In the absence of such a person control of cross-infection could become a function of the occupational health nurse and she should be a member of the Infection-Control Committee.

Safety

Accident report forms should be kept in the occupational health department and on the basis of these, accidents should be analysed. Accidents can be analysed in terms of site of injury, staff classification, causes, and areas as shown in Table 3.

The occupational health nurse should investigate and understand the causes of accidents and ensure that safety measures are initiated.

If there is a committee dealing with safety the occupational health nurse should be a member and submit regular reports. Standard procedures should be established for inspecting and monitoring the environment in terms of safety. Areas of particular concern include laundries, kitchens, workshops, X-ray departments, the central sterilisation department, pharmaceutical departments and sewing rooms.

Conclusion

It is important to spend a considerable amount of time promoting an occupational health programme, consolidating and adding to existing procedures and obtaining the support of all departmental heads. It is essential to make employees aware that it is a promotive and preventive health service for all categories of workers.

TABLE 3. ANALYSES TO BE DONE FROM ACCIDENT REPORT FORMS

<table>
<thead>
<tr>
<th>TYPE AND SITE OF INJURY</th>
<th>ACCIDENTS ACCORDING TO STAFF CLASSIFICATION</th>
</tr>
</thead>
<tbody>
<tr>
<td>Lacerations, abrasions, wounds</td>
<td>Nurses</td>
</tr>
<tr>
<td>Burns</td>
<td>Doctors</td>
</tr>
<tr>
<td>Splinters</td>
<td>Technical staff</td>
</tr>
<tr>
<td>Back strain</td>
<td>Catering staff</td>
</tr>
<tr>
<td>Strains/Strains and contusions</td>
<td>Laundry staff</td>
</tr>
<tr>
<td>Infected wounds</td>
<td>Maintenance staff</td>
</tr>
<tr>
<td>Eye injuries</td>
<td>Administrative/Clerical staff</td>
</tr>
<tr>
<td>Ear injuries</td>
<td></td>
</tr>
<tr>
<td>Fracturers</td>
<td></td>
</tr>
<tr>
<td>Head injuries</td>
<td></td>
</tr>
<tr>
<td>Electric shock</td>
<td></td>
</tr>
<tr>
<td>Foot injuries</td>
<td></td>
</tr>
<tr>
<td>Hand injuries</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>ACCIDENTS ACCORDING TO CAUSES</th>
<th>ANALYSIS OF ACCIDENTS ACCORDING TO AREAS.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Falls — floors, furniture, stairs</td>
<td>Wards</td>
</tr>
<tr>
<td>Wounds — equipment, minor assaults by patients, laboratory processes</td>
<td>Corridors</td>
</tr>
<tr>
<td>Strains — lifting patients, equipment</td>
<td>Stairs</td>
</tr>
<tr>
<td>Burns — chemical, hot pipes, etc.</td>
<td>Theatres</td>
</tr>
<tr>
<td>Malpractice — cutting with razor blade instead of scissors, etc.</td>
<td>Kitchens</td>
</tr>
<tr>
<td></td>
<td>Workshops</td>
</tr>
<tr>
<td></td>
<td>Grounds</td>
</tr>
<tr>
<td></td>
<td>X-ray departments</td>
</tr>
</tbody>
</table>