Preparation for a specific responsibility requires an answer to the following question: Who is being prepared to do what with whom and in what location? The answer to this question will serve as a basis for setting forth certain guidelines for the educational preparation for nurses to render a service to the mentally retarded (1, p. 19).

The answer to who is being prepared, as far as this paper is concerned, is the nurse, because the health services have the responsibility for all mentally retarded children from birth to six years, and after the age of six years for all those persons who are not suitable for special education or training. The answer to the second part of the question is summarised in the imposed task, namely to render a service to the mentally retarded. The location in which this service must be rendered is vast and extends from the community to the Care and Rehabilitation Centres. It includes the preventive, promotive, curative and rehabilitative dimensions of mental retardation.

In the Republic of South Africa it is primarily the registered or enrolled psychiatric nurse who is being prepared to care for the mentally retarded.

The professional registered psychiatric nurses are trained at different levels of educational preparation. At the basic level of nursing education three courses are offered:

- A three years and six months diploma course leading to registration as a general nurse and psychiatric nurse.
- A three years diploma course for registration as a psychiatric nurse.
- The third type of registered nurses are graduates of different degree programmes in nursing offered at university level.

At the post-basic level after registration as a general nurse there is a one year course for registration as a psychiatric nurse.

In all the above-mentioned courses mental retardation nursing care forms an integral part of the psychiatric nursing curriculum.

According to the South African Nursing Council directive the formal education in mental retardation should include the following: genetic and congenital causes; classification and clinical varieties; prevention; psychological assessment; education, training and all other rehabilitative methods; socialisation; community care of the mentally retarded; legal aspects (8,1).

The minimum required periods of instruction for the complete course in psychiatric nursing, which includes the section on mental retardation, are two hundred and forty periods. Surely with such a comprehensive field
such as psychiatric nursing the curriculum section on
mental retardation couldn't possibly receive at the most
more than one third of the allocated teaching periods.
That amounts to approximately eighty teaching periods.
In the post-basic diploma course for registration as a
psychiatric nurse the prescribed minimum required
periods of instruction are even less, namely only one
hundred and twenty periods for Psychiatric Nursing
Science and Art III of which mental retardation is a
component.

In both the three years and three and a half years as
well as in the one year basic courses the prescribed
period of clinical instruction and practica amounts to
four weeks only. The clinical instruction and practica
period for degree students is a mere two weeks.

Enrolled nurses are the second major category of
nurses who are being prepared to render a service to the
mentally retarded. Their training consists of a two year
course for the certificate for enrolment as an enrolled
nurse. As part of their course they specialise in one of
five elective courses viz. care of the aged, nursing care
of mentally defective persons and community health
nursing, general nursing, psychiatric nursing.

The prescribed curriculum of the S A Nursing Coun-
cil for the elective course in the nursing care of mentally
defective persons represents a detailed and comprehen-
sive syllabus on the subject-matter as well as sufficient
time for the necessary clinical experience.

The field of mental retardation nursing includes the
following in this course:
Awareness of basic and individual needs, psychological manifestations of retarded development, intellectual, social and emotional needs and problems; anatomical and physiological manifestations and associated handicaps of mental retardation, special therapeutic skills as well as lectures on nutrition and
dietetics, first aid, psychotropic medicines, facilities for
the mentally handicapped and administrative aspects
(8,2).

The most recent educational development in prepar-
ing the nurse to render a service to the mentally retarded
is a post-basic course for registered psychiatric nurses
called the Advanced Diploma in Psychiatric Nursing
Science. This course also makes provision for electives
in which prospective students may specialise, namely:
advanced nursing in child psychiatry, advanced nursing
in community psychiatry, and advanced nursing of the
mentally retarded.

The above-mentioned courses constitute the basis of a
training programme for registered and enrolled nurses
who are expected to render a service to the mentally retarded. Does this training equip the psychiatric nurse
adequately to care for the mentally retarded?

The Briggs Committee (7) in 1972, rejected 'nurse'
training as appropriate to the major needs of the men-
tally retarded. They recommended the emergence, in the
long term, of a new caring profession for mental han-
dicap, with mental sub-normality trained nurses as its
nucleus.

In the author's opinion the latter two courses were in-
trouced by the S A Nursing Council with the con-
templated objective to envisage such a new caring pro-
fession of mental retardation nurses with registered
psychiatric and enrolled nurses as its nucleus.

In dealing with the second part of the postulated
question one has to have a closer look at who the men-
tally retarded are, their needs, and how they must be
cared for.

The mentally retarded who primarily would be the
responsibility of the nursing profession are the severely
mentally retarded, the mentally retarded children of
pre-school age, and secondary all the other categories of
mentally retarded in Care and Rehabilitation Centres
who need institutionalised care.

A fundamental concept in rendering a service to the
mentally retarded that needs emphasis is that the men-
tally retarded are not sick but are handicapped or im-
paired in their ability to live independently and to meet
the critical demands of society, and that the nursing
profession, in their caring function, have an obligation
to help them live as normal a life as possible.

The major aims of a service to the mentally retarded
are to achieve rehabilitation into the community or
maximum personal and social independence within a
residential setting.

Thus, the nurse has to be prepared to provide for the
normal human as well as the exceptional needs of the
mentally retarded. The primary needs of the mentally
retarded person are 'home' care, education, occupa-
tional and social training. This concept is consistent
with the term encompassed by the 'normalisation' prin-
ciple in the Swedish philosophy of care (5, p.970).

Wolfensberger defined the goal of normalisation as
the development of behaviours and characteristics by
the mentally retarded person that are average or normal
for the individual's culture. The techniques and en-
vironments used to attain the goal were also to be the
usual or accepted methods for the general culture (1,
p.33).

Nurses should be taught to review their practice and
use of the nursing process; they have to incorporate the
concept of normalisation into their assessment of the
person's needs, planning of care and rehabilitation, im-
plementation of the care and rehabilitation plan and in-
to all facets of evaluation.

Apart from the primary needs, research has shown
that there are some other exceptional needs of the men-
tally retarded.

A survey in 1972 showed that many of the children
and adults in institutions for the mentally retarded were
very dependent, and require considerable basic care
from the nursing personnel: 20% of those surveyed were
severely incontinent, while 23% were reported to need

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much assistance to feed, wash and dress (5, p.970).

These figures confirm that basic care in a care and rehabilitation centre is needed for a significant proportion of the severely and profoundly mentally retarded. But even for these persons skilled and well prepared nurses are required because it has been proven that with the provision of structured learning experiences and 'normal' social environment most of these persons can acquire basic self-help and can learn to modify difficult and disturbed behaviours.

Kushlick has reported that 'no child has been found to fit the description of 'helpless idiot', 'vegetable', 'non-responsive' in spite of the fact that only a minority have speech or can even score on an IQ-test. All are in need of or are capable of responding to individual training programmes on operant conditioning lines' (5, p.970).

The care skills and knowledge required by nurses of the mentally retarded to meet these sort of needs are not just those that are general to nursing. They are also those of a parent, a skilled residential social worker with a wide knowledge of how individual relationships can be developed and maintained and an understanding of group inter-action, and of specialist educator able to provide carefully structured teaching programmes (5, p.970).

McCoull, in a large survey of 6 258 retarded people living in hospitals and in the community, found that 6.4% were at the time of examination suffering from a chronic illness of one sort or another. Most of the illnesses reported were ones which did not require skilled nursing care (5, p.969).

To provide for the medical nursing needs of the mentally retarded it is essential that the nurse should be skilled at recognising the first signs of illness, particularly in those too retarded to communicate. They should also be equipped to deal with emergencies such as status epilepticus.

Furthermore they should have extensive knowledge about heart and respiratory disorders and the preventative measures necessary to reduce the spread of communicable diseases within a residential situation. Nutrition, dietetics and psychopharmacology should also be included in the curriculum.

The needs of the mentally retarded with reference to psychiatric illness have been studied by researchers. Careful examination of the studies by Leck, Gordon and McKeown, Williams and McCoull, suggest that 10%, 11% and 12% respectively, of the patients surveyed, showed significant psychiatric disorder (5, p.969).

Therefore a minority of mentally retarded do need skilled psychiatric nursing care.

In preparation for mentally retarded nursing the professional training of the nurse should be matched to the following roles, functions and responsibilities:

Determination of the needs of the mentally retarded; description and assessment of handicaps; examination and utilisation of the services that will maximise personal independence and social adjustment; as well as organisation and co-ordination of specialist services for those with special or exceptional needs (5, p.970).

What guidelines could be proposed for the educational preparation for nurses?

As previously mentioned, the Briggs Report in its section on New Career Developments in mental handicap, recommended the emergence of a new caring profession for mental handicap, with mental sub-normality trained nurses as its nucleus.

Another more recent report, the Jay Committee (1979), proposed the training of two basic grades of residential care staff for the mentally retarded, i.e.:

- qualified care workers with a certificate in general residential care and mental handicap aspects, either children or adults;
- in-service trained care workers.

This group consists of the nursing and care assistants who would have formal in-service training of at least two weeks each year.

Because it sees the mentally retarded as needing primary residential care rather than treatment in the clinical sense, the Committee feels the care staff should only be trained in the basics of residential care.

For qualification the Committee therefore proposes a programme of training with the accent on caring for mentally retarded people, rather than training mental retardation care staff with the accent on the residential setting.

The Committee also decided that the Central Council for Education and Training of Social Workers should take over the training of these care workers. They maintained that the current nurse training, supervised by the nursing councils, does not place enough emphasis on the social and educational role (4, p.393).

As far as this committee is concerned we thus see that they suggest the emergence of totally new category of care staff without any resemblance to nurse training.

Critique why the above-mentioned recommendation of the Jay Report will not succeed is abundant in recent literature and the author tends to agree with some of it. One such author is J. Bavin –

"The Committee makes the profound mistake of thinking that residential care is the fundamental problem. Rather it is the objective, and the problem is disordered behaviour.

I can demonstrate to anyone, at any time, numbers of mentally handicapped people who have been in splendid residential care at home and in local authority hostels, and yet have been unable to benefit from these opportunities to sample the good community life. They have been transferred to sub-normality hospitals because people could not cope with the problems of disordered
behaviour, multiple handicaps and the burden of physical care.

If on the other hand, I were to draw up a list of the personal characteristics, knowledge, skills and techniques required to deal effectively with the problems of behaviour presented in profusion by many mentally handicapped people in hospital, it would leave few people with any doubts as to where the main training is needed.

To give just a short list we expect staff in hospitals to be expert in behaviour modification, Makaton, the recognition of mental illness, epilepsy, drug actions and side-effects. Behaviour modification itself is a technical subject of some complexity, and requires considerable training, to say nothing of self-control and self-awareness (2, p.822).

If residential care is the main skill area required to look after mentally retarded people in a humane way and a normal domestic environment, why can't many parents manage it? . . . Certain of mentally retarded persons have a temporary or permanent need for specialized skills, others would apparently need general, paediatric and psychiatric treatment which can only be carried out by appropriate trained nursing staff” (2, p.823).

There will always be a need for a skilled, committed, professional nursing work force to treat, train and care for, especially that group of mentally retarded persons who will be rejected from the educational and social facilities provided by care workers from other State Departments.

A further point in rejecting the recommendations of the Jay Report is that the major problem with registered psychiatric nursing training has not been the syllabus, which is periodically updated, but the inadequate periods of practical experience in obsolete facilities.

The last aspect of the postulated question still needs answering namely ‘in what location?’

The function of the nurse in mental retardation has three dimensions – primary, secondary and tertiary. The domain of her practice includes the community and the institution, the nurse works with the mentally retarded person in his family circle, his occupational environment, and in Care and Rehabilitation centres. She is employed by many different employers, each of them rendering a service of some kind to the mentally retarded. The practising professional nurse who works at maternity hospitals, ante- and post-natal clinics, at school clinics, child guidance clinics, etc. also plays a role in rendering a service to the mentally retarded. Mental retardation nursing education has to encompass the preventative, promotive, curative and rehabilitative aspects of care.

With reference to the above discussion the following guidelines are proposed for the educational preparation for nurses to render a service to the mentally retarded.

The curriculum should make provision for the following learning experiences as well as ample provision for the necessary clinical experiences.

See next page for guideline.

The major effort in the educational preparation of the nurse to render a service to the mentally retarded should be directed towards the expression of the potentialities of the human being, and towards maintaining his integrity, while at the same time conserving these resources so that he can cope with those developmental crises which originate from deviation in growth (3, p.634).

The nurse who specialises in the nursing care of the mentally retarded must be prepared to intervene with a high level of skill in a caretaking, maintaining, and sustaining manner.

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(1, pp.89-199).